User Fees and Charges

In the budget debates from 1993 through 2000, Republicans repeatedly criticized President Clinton for proposing "tax increases" in the form of user fees. This year's budget imposes new "tax increases" in the form of user fees totaling \$47.2 billion over five years. Congress has rejected many of these new fees and user charges in the past and is likely to do so again. The new fees include items such as requiring certain veterans to pay enrollment fees for medical care and charging fees for meat safety inspections (see complete list below).

Every one of the Bush Administration's budgets has included billions of dollars in new fees and user charges. Moreover, the amount of new fees in the budget grows every year. The table at right illustrates the steady increase in the extent to which the Administration relies on new fees and user charges in putting together its budget. The President's 2002 budget included \$4.9 billion in new fees over five years (2002-2007). The 2007 budget includes \$47.2 billion in new fees over five years (2007-2011) – a nearly ten-fold increase.

User Charge Proposals in the President's Budgets (five-year totals, in billions of dollars)								
Budget for year:	Amount proposed:							
2007	\$47.2							
2006	\$44.7							
2005	\$19.5							
2004	\$15.3							
2003	\$10.4							
2002	\$ 4.9							

User Fee and Other User Charge Proposals in the President's Budget Estimated Collections in Millions of Dollars

	2007	2008	2009	2010	2011	2007-11
DISCRETIONARY						
1. Offsetting collections						
Department of Agriculture						
Farm Service Agency user fees	35	34	34	33	34	170
Department of Defense						
Medical care fees	249	635	907	1,106	1,353	4,250
Department of Health and Human Services						
Medicare program management: Survey and certification user fee	35	34	34	33	34	170
Department of Homeland Security						
Transportation Security Administration: Aviation security fees	1,631	1,778	1,938	2,105	2,283	9,735
Department of Housing and Urban Development						
Office of Federal Housing Enterprise Oversight: Government-						
sponsored enterprise (GSE) regulation	-62	-60	-60	-59	– 59	-300
Department of Justice						
Bureau of Alcohol, Tobacco, Firearms, and Explosives: Explosives	400	440	445	444	445	500
regulation user fees	120	116	115	114	115	580
Department of Transportation	•	•	•	•	•	4.5
St. Lawrence Seaway Development Corporation commercial tolls	9	9	9	9	9	45
Department of Veterans Affairs Medical care fees:						
	200	255	255	255	254	1 207
Prescription copayments for PL 7s and 8s Annual enrollment user fee for PL 7s and 8s	288	255	255	255	254	1,307
Eliminating offset of copayments with insurance collections for PL	226	229	221	212	204	1,092
7s and 8s	30	34	38	42	47	191
Commodity Futures Trading Commission	30	34	30	42	47	131
Transaction fees	127	123	122	120	122	614
2. Offsetting receipts	121	120	122	120	122	014
Department of the Interior						
Abandoned mine reclamation fees	312	79				391
Repeal Energy Bill fee prohibition		20	20	20	20	80
Subtotal, discretionary user charge proposals	3,000	3,286	3,633	3,990	4,416	18,325
Subtotal, alcorollonary accir onargo propocale	0,000	0,200	0,000	0,000	1, 110	70,020
MANDATORY						
1. Offsetting collections						
Depatment of Housing and Urban Development						
Government-sponsored enterprise (GSE) regulation	6	6	6	6	6	30
Federal Housing Enterprise Regulator						
Government-sponsored enterprise (GSE) regulation	98	98	98	98	98	490
Federal Housing Finance Board						
Government-sponsored enterprise (GSE) regulation	-36	-38	-39	-40	-41	-194
2. Offsetting receipts						
Department of Agriculture						
Food Safety and Inspection Service user fees	105	155	148	151	154	713
Grain, Inspection, Packers, and Stockyards Administration						
(GIPSA) user fees	20	20	21	21	22	104
Agricultural Marketing Service standardization and marketing	4.4	4.4	4-	4-	4 =	70
orders user fees	14	14	15	15	15	73
Animal and Plant Health Inspection Service user fees	8	11	11	12	12	54
Federal crop insurance fees		15	15	15	15	60

Department of Defense						
National defense stockpile asset sales: Authorization for additional						
sales	1	50	72	80	96	299
Department of Health and Human Services: Food and Drug						
Administration						
Re-inspection fees	22	23	23	24	24	116
Food and animal feed export certification fees	4	4	4	4	4	20
Department of Homeland Security						
Immigration examination fees	31	31	31	31	31	155
Department of the Interior						
Bureau of Land Management land sale authority		5	9	14	52	80
Arctic National Wildlife Refuge, lease bonuses:						
Collections for payments to Alaska		3,502	2	503	3	4,010
Collections deposited in the Treasury		3,502	2	503	3	4,010
Department of Labor						
Foreign labor certification fees	35	35	35	35	35	175
Pension Benefit Guaranty Corporation premiums		4,202	4,209	4,223	4,237	16,871
Department of the Treasury						
Alcohol and Tobacco Tax and Trade Bureau regulatory activity						
user fees	29	29	29	29	29	145
Corps of Engineers—Civil Works						
Additional recreation fees	9	17	17	17	17	77
Environmental Protection Agency						
Pesticide user fees	56	66	53	53	53	281
Pre-manufacture notice user fees	4	8	8	8	8	36
Federal Communications Commission						
Authorize spectrum license fees	50	150	300	300	400	1,200
Subtotal, mandatory user charge proposals	456	11,905	5,069	6,102	5,273	28,805
GOVERNMENTAL RECEIPTS						
Department of the Interior						
National Indian Gaming Commission activity fees		5	5	5	5	20
Total, Proposed New User Fees and Other Charges	3,456	15,196	8,707	10,097	9,694	47,150